Municipal Plan Review Tool Town of South Hero – Final Review

This form addresses the statutory requirements of the State of Vermont for town plans, as cited in the Vermont Municipal and Regional Planning and Development Act, Title 24 V.S.A Chapter 117 (the Act). It includes the 12 required elements found in § 4382 of the Act; the four planning process goals found in § 4302(b), the 14 specific goals found in § 4302(c); and the standard of review found in § 4302(f), which covers consistency with goals and compatibility standards.

During the Regional approval and confirmation process, specified in § 4350 of the Act, the regional planning commission is required to assess town plans and the process whereby they are developed according to the criteria of the Act. Sections of relevant statute are quoted at each question.

	Required Elements § 4382	Met	Not Met
1	Statement of Objectives, Policies, Programs	\boxtimes	
2	Land Use Plan and Map	\boxtimes	
3	Transportation Plan and Map	\boxtimes	
4	Utility and Facility Plan and Map	\boxtimes	
5	Rare Natural Resources/Historic Resources	\boxtimes	
6	Educational Facilities Plan and Map	\boxtimes	
7	Implementation Program	\boxtimes	
8	Compatibility Statement	\boxtimes	
9	Energy Plan	\boxtimes	
10	Housing Element	\boxtimes	
11	Economic Development Element	\boxtimes	
12	Flood Resiliency Plan	\boxtimes	

	State Planning Goals § 4302	Met	Not Met
1	Compact village centers	\boxtimes	
2	Economy	\boxtimes	
3	Education	\boxtimes	
4	Transportation	\boxtimes	
5	Natural and Historic Resources	\boxtimes	
6	Quality of air, water, wildlife, forests, and other land resources	\boxtimes	
7	Efficient use of Energy and Renewable Energy Resources	\boxtimes	
8	Recreation	\boxtimes	
9	Agriculture and Forest Industries	\boxtimes	
10	Use of Resources and Earth Extraction	\boxtimes	
11	Safe and Affordable Housing	\boxtimes	
12	Public Facilities and Services	\boxtimes	
13	Child Care	\boxtimes	
14	Flood Resiliency	\boxtimes	

TOWN PLAN REQUIRED ELEMENTS

Title 24 Chapter 117: Municipal and Regional Planning and Development

24 V.S.A. § 4382. The plan for a municipality

(a) A plan for a municipality may be consistent with the goals established in section 4302 of this title and compatible with approved plans of other municipalities in the region and with the regional plan and shall include the following:

(1) A statement of objectives, policies and programs of the municipality to guide the future growth and development of land, public services and facilities, and to protect the environment.

Comments: Page 4 features a list of goals and objectives, ways to implement the plan,

and a vision statement. The beginning of each chapter has a goals and objectives list and a list of ways to implement the plan that are specific to what is addressed in the chapter.

(2) A land use plan, consisting of a map and statement of present and prospective land uses, that:

(A) Indicates those areas proposed for forests, recreation, agriculture (using the agricultural lands identification process established in 6 V.S.A. § 8), residence, commerce, industry, public and semi-public uses and open spaces, areas reserved for flood plain, and areas identified by the State, the regional planning commission, or the municipality that require special consideration for aquifer protection; for wetland protection, for the maintenance of forest blocks, wildlife habitat, and habitat connectors; or for other conservation purposes.

(B) Sets forth the present and prospective location, amount, intensity and character of such land uses and the appropriate timing or sequence of land development activities in relation to the provision of necessary community facilities and service.

(C) Identifies those areas, if any, proposed for designation under chapter 76A of this title, together with, for each area proposed for designation, an explanation of how the designation would further the plan's goals and the goals of 4302 of this title, and how the area meets the requirements for the type of designation to be sought.

(D) Indicates those areas that are important as forest blocks and habitat connectors and plans for land development in those areas to minimize forest fragmentation and promote the health, viability, and ecological function of forests.

Comments:

Chapter 2: Natural Resources and Land Use meets each requirement. Pages 20-24 addresses points (A), (B), (C) and (D) by giving a framework for land uses intended for each land use planning area, of which each is reflected on the Proposed Land Use Map. The appropriate timing and sequence of land development in relation to community facilities and service is addressed by various goals objectives and strategies on pages 8-9 and 30-31, and on page 20 under Land Use Planning Areas. The Rural Residential Planning Area purpose statement provides explanation of its purpose in providing areas for forest blocks and habitat connectors and these areas are mapped. It outlines methods of development review to minimize fragmentation and ensure the continued health and viability of these areas.

(3) A transportation plan, consisting of a map and statement of present and prospective transportation and circulation facilities showing existing and proposed highways and streets by type and character of improvement, and where pertinent, parking facilities, transit routes, terminals, bicycle paths and trails, scenic roads, airports, railroads and port facilities, and other similar facilities or uses, with indications of priority of need;

<mark>Met</mark> Pages: 25-29	
MAP Transportation	\boxtimes

Comments:

MetPages: 8-9, 15-24, 30-31Maps: 16, 21-22MAPSPresent Land Use Plan✓Prospective Land Use Plan⊠

Met Pages: 4

Chapter 3: Transportation and Complete Streets covers every mode of transportation as listed above, including referencing the plan for financing improvements and identification of needs, mainly bicycle and pedestrian improvements. Transportation System Map is located on page 25.

(4) A utility and facility plan, consisting of a map and statement of present and prospective community facilities and

public utilities showing existing and proposed educational, recreational and other public sites, buildings and facilities, including hospitals, libraries, power generating plants and transmission lines, water supply, sewage disposal, refuse disposal, storm drainage and other similar facilities and activities, and recommendations to meet future needs for community facilities and services, with indications of priority of need, costs and method of financing;

Comments:

Chapter 4: Municipal and Community Facilities and Services covers every topic as listed above. Utility and Facility Map is located on page 34. Community Assets Map is located on page 36.

(5) A statement of policies on the preservation of rare and irreplaceable natural areas, scenic and historic features and resources;

Comments:

Pages 8-15 of Chapter 2: Natural Resources and Land Use specifically addresses the preservation natural resources, scenic areas, and historic features. The goals, objectives, and implementations are located on pages 8-9.

(6) An educational facilities plan consisting of a map and statement of present and projected uses and the local public school system;

Comments:

Information on the educational facilities is located in Chapter 4: Municipal and Community Facilities and Services. The section discusses the Folsom School Enrollment and childcare in the town. There is no specific map of the educational facilities but they are marked on the Facilities and Utilities Map.

(7) A recommended program for the implementation of the objectives of the development plan;

Comments: Chapter 8: Implementation Program lists the implementation action, the strategy for implementation, the timeline, and who is responsible for the specific action. It is organized by implementation strategies and which chapter the action is from.

(8) A statement indicating how the plan relates to development trends and plans of adjacent municipalities, areas and the region developed under this title;

Comments: Page 7 of the introduction chapter discusses the plan's compatibility with Grand Isle, Milton, and Colchester.

(9) An energy plan, including an analysis of energy resources, needs, scarcities, costs and problems within the municipality, a statement of policy on the conservation of energy, including programs, such as thermal integrity standards for buildings, to implement that policy, a statement of policy on the development of renewable energy resources, a statement of policy on patterns and densities of land use likely to result in conservation of energy;

 Met

 Pages: 30-39

 MAP

 Utility and Facility

Met

Pages: 8-24

Met Pages: 33-35 MAP Educational Facility ⊠

<mark>Met</mark> Pages: 51-56

Met Pages: 7

Met Pages: 58-79

Met Pages: 47-50

Pages: 44-46

Chapter 10: Appendix II, Enhanced Energy Plan thoroughly covers every topic as listed above. Goals and Objectives are listed on page 58.

(10) A housing element that shall include a recommended program for addressing low and moderate income persons' housing needs as identified by the regional planning commission pursuant to subdivision 4348a(a)(9) of this title. The program should account for permitted accessory dwelling units, as defined in subdivision 4412(1)(E) of this title, which provide affordable housing.

Comments:

Comments:

Chapter 5: Housing addresses each topic as listed above. Accessory dwelling units are specifically promoted in Implementation Action 4 on page 40 and discussed as part of a broader approach to increasing affordable housing options on page 43. The chapter is consistent with the 2023 Northwest Regional Plan housing element.

(11) An economic development element that describes present economic conditions and the location, type, and scale of desired economic development, and identifies policies, projects, and programs necessary to foster economic growth.

Comments:

Chapter 6: Local Economy covers all topics as listed above, particularly the programs necessary to foster economic growth. Goals and objectives and strategies for implementation as listed on page 44. The location, type and scale of economic growth is addressed in the Looking to the Future section on pages 45-46, along with the goals and objectives on page 44.

(12)(A) A flood resilience plan that:

(i) identifies flood hazard and fluvial erosion hazard areas, based on river corridor maps provided by the Secretary of Natural Resources pursuant to 10 V.S.A. § 1428(a) or maps recommended by the Secretary, and designates those areas to be protected, including floodplains, river corridors, land adjacent to streams, wetlands, and upland forests, to reduce the risk of flood damage to infrastructure and improved property; and

(ii) recommends policies and strategies to protect the areas identified and designated under subdivision (12)(A)(i) of this subsection and to mitigate risks to public safety, critical infrastructure, historic structures, and municipal investments.

(B) A flood resilience plan may reference an existing local hazard mitigation plan approved under 44 C.F.R. § 201.6.

Comments: Chapter 7: Flood and Climate Resilience meets all the requirements as listed above. Goals and implementation strategies are listed on page 47. Flood and River Corridor Map located on page 50

GOALS AND STANDARDS OF REVIEW GOALS

24 VSA § 4302

(a) General purposes . . .

(b) It is also the intent of the legislature that municipalities, regional planning commissions and state agencies shall engage in a continuing planning process that will further the following goals:

(1) To establish a coordinated, comprehensive planning process and policy framework to guide decisions by municipalities, regional planning commissions, and state agencies.

(2) To encourage citizen participation at all levels of the planning process, and to assure that decisions shall be made at the most local level possible commensurate with their impact.

Town of South Hero Final Plan Review

Pages: 40-43

Met

Met

(3) To consider the use of resources and the consequences of growth and development for the region and the state, as well as the community in which it takes place.

(4) To encourage and assist municipalities to work creatively together to develop and implement plans.

(c) In addition, this chapter shall be used to further the following specific goals:

Goal 1:

To plan development so as to maintain the historic settlement pattern of compact village and urban centers separated by rural countryside.

(A) Intensive residential development should be encouraged primarily in areas related to community centers, and strip development along highways should be discouraged.

(B) Economic growth should be encouraged in locally designated growth areas, or employed to revitalize existing village and urban centers, or both.

(C) Public investments, including construction or expansion of infrastructure, should reinforce the general character and planned growth patterns of the area.

How has the Town Plan addressed this goal:

Chapter 2: Natural Resources and Land Use addresses Goal 1 (A) (B) and (C) by designating land use areas specific to the type of development (or lack thereof) desired in each area. Under each land use area, such Village Core or Conservation Overlay, there is a statement regarding the intended purpose for the area.

If the goal is not relevant or attainable, how does the plan address why:

Goal 2:

To provide a strong and diverse economy that provides satisfying and rewarding job opportunities and that maintains high environmental standards, and to expand economic opportunities in areas with high unemployment or low per capita incomes.

How has the Town Plan addressed this goal:

Chapter 6: Local Economy features sections about zoning, local businesses, and economic development. There is no specific mention of maintaining high environmental standards in the local economy chapter; however, the land use chapter includes several that make this point. In the future, the plan could include make the economy section consistent by adding recommendations for maintaining high environmental standards.

If the goal is not relevant or attainable, how does the plan address why:

Goal 3:

To broaden access to educational and vocational training opportunities sufficient to ensure the full realization of the abilities of all Vermonters.

How has the Town Plan addressed this goal:

The education section of Chapter 4: Municipal and Community Facilities and Services is short and does not necessarily mention broadening access to educational and vocational training opportunities. That being said, there is an information section for the Folsom Elementary School and a section that indicates the nearest schools for vocational and higher education. In the future, the plan could include recommendations on how to improve and broadening access to vocational training opportunities.

If the goal is not relevant or attainable, how does the plan address why:

Page 5 of 12

Consistent Pages: 44-46

Consistent

Pages: 30, 33-35

Consistent Pages: 18-24

Goal 4:

To provide for safe, convenient, economic and energy efficient transportation systems that respect the integrity of the natural environment, including public transit options and paths for pedestrians and bicyclers.

(A) Highways, air, rail and other means of transportation should be mutually supportive, balanced and integrated.

How has the Town Plan addressed this goal:

All methods of transportation are discussed in Chapter 3: Transportation and Complete Streets. Each method of transportation has a description of the current situation, and most include ways to improve service/infrastructure.

If the goal is not relevant or attainable, how does the plan address why:

Goal 5:

To identify, protect and preserve important natural and historic features of the Vermont landscape including:

- (A) significant natural and fragile areas;
- (B) outstanding water resources, including lakes, rivers, aquifers,
- shorelands and wetlands;
- (C) significant scenic roads, waterways and views;

(D) important historic structures, sites, or districts, archaeological sites and archaeologically sensitive areas

How has the Town Plan addressed this goal:

Goal 5 is addressed in Chapter 2: Natural Resources and Land Use where each soil and earth resource relevant to the town is identified and discussed. Page 15 features a section for Historic and Archeological Resources.

If the goal is not relevant or attainable, how does the plan address why:

Goal 6:

To maintain and improve the quality of air, water, wildlife, forests and other land resources.

How has the Town Plan addressed this goal:

Air quality, water quality, wildlife and forest preservation are discussed in Chapter 2: Natural Resources and Land use. Page 24 of the chapter discusses the Shoreland Land and Conservation Overlay Land Use Planning Areas, which are meant to protect water quality and maintain sensitive natural areas.

If the goal is not relevant or attainable, how does the plan address why:

Goal 7:

To encourage the efficient use of energy and the development of renewable energy resources.

How has the Town Plan addressed this goal:

Chapter 10: Appendix II, Enhanced Energy Plan addresses this goal in detail. Pages 60-61 discuss the current energy sources and uses. Pages 62-66 discuss equity and affordability, target usage numbers, and renewable energy generation potential. Pages 67-69 lists mapping constraints. Pages 70-79 include helpful maps and tables.

Consistent Pages: 25-29

Consistent Pages: 10-15, 24

Consistent

Pages: 58-79

Consistent Pages: 10-15

If the goal is not relevant or attainable, how does the plan address why:

Goal 8:

To maintain and enhance recreational opportunities for Vermont residents and visitors.

(A) Growth should not significantly diminish the value and availability of outdoor recreational activities.

(B) Public access to noncommercial outdoor recreational opportunities, such as lakes and hiking trails, should be identified, provided, and protected wherever appropriate.

How has the Town Plan addressed this goal:

Pages 32-33 of Chapter 4: Municipal and Community Services and Facilities discusses the current recreational facilities and future recreation planning. Goal #5 on page 30 is to support and create outdoor recreation opportunities that are available to the public.

If the goal is not relevant or attainable, how does the plan address why:

Goal 9:

To encourage and strengthen agricultural and forest industries.

(A) Strategies to protect long-term viability of agricultural and forest lands should be encouraged and should include maintaining low overall density.

(B) The manufacture and marketing of value added agricultural and forest products should be encouraged.

(C) The use of locally-grown food products should be encouraged.

(D) Sound forest and agricultural management practices should be encouraged.

(E) Public investment should be planned so as to minimize development pressure on agricultural and forest land.

How has the Town Plan addressed this goal:

Page 14 of Chapter 2: Natural Resources and Land Use Planning has a section called Habitat Blocks, Wildlife Corridors, and Forest Land which addresses Goal 9 (A). Page 20 has a section called Agricultural Development which addresses Goal 9 (B) (E) and (D). In the future the plan could add policy and actions in support of this goal, including encouraging the use of locally-grown food products.

If the goal is not relevant or attainable, how does the plan address why:

Goal 10:

To provide for the wise and efficient use of Vermont's natural resources and to facilitate the appropriate extraction of earth resources and the proper restoration and preservation of the aesthetic qualities of the area.

How has the Town Plan addressed this goal: Goal 10 is addressed in Chapter 2: Natural Resources and Land Use.

If the goal is not relevant or attainable, how does the plan address why:

Goal 11:

Consistent

Pages: 14-20

Consistent Pages: 10-15

Consistent Pages: 30, 32-33

To ensure the availability of safe and affordable housing for all Vermonters.

(A) Housing should be encouraged to meet the needs of a diversity of social and income groups in each Vermont community, particularly for those citizens of low and moderate income.

(B) New and rehabilitated housing should be safe, sanitary, located conveniently to employment and commercial centers, and coordinated with the provision of necessary public facilities and utilities.

(C) Sites for multi-family and manufactured housing should readily available in locations similar to those generally used for single-family conventional dwellings.

(D) Accessory apartments within or attached to single family residences which provide affordable housing in close proximity to cost-effective care and supervision for relatives or disabled or elderly persons should be allowed.

How has the Town Plan addressed this goal:.

Page 43 of Chapter 5: Housing addresses Goal 11 under Future Housing Needs. This section states that South Hero Village and Keeler Day Village were identified as neighborhoods fit for higher density, and therefore lower income housing, which addresses Goal 11 (A) and (C). There is also a short section and a link about accessory dwelling units, which addresses Goal 11 (D). Page 40 includes goals for A, B, C, and D of Goal 11.

If the goal is not relevant or attainable, how does the plan address why:

Goal 12:

To plan for, finance and provide an efficient system of public facilities and services to meet future needs.

(A) Public facilities and services should include fire and police protection, emergency medical services, schools, water supply and sewage and solid waste disposal.

(B) The rate of growth should not exceed the ability of the community and the area to provide facilities and services.

How has the Town Plan addressed this goal:

Chapter 4: Municipal and Community Facilities and Services addresses goal 12 by discussing each service as listed above.

If the goal is not relevant or attainable, how does the plan address why:

Goal 13:

To ensure the availability of safe and affordable child care and to integrate child care issues into the planning process, including child care financing, infrastructure, business assistance for child care providers, and child care work force development.

How has the Town Plan addressed this goal:

There is a very small section dedicated to child care on page 33 of Chapter 4: Municipal and Community Facilities and Services. One of the goals on page 30 is to encourage the availability of safe and affordable child care.

If the goal is not relevant or attainable, how does the plan address why:

Goal 14:

To encourage flood resilient communities.

(A) New development in identified flood hazard, fluvial erosion, and river corridor protection areas should be avoided. If new development is to be built in such areas, it should not exacerbate flooding and fluvial erosion.

(B) The protection and restoration of floodplains and upland forested areas that attenuate and moderate flooding and fluvial erosion should be encouraged.

Consistent

Pages: 30, 33

Consistent Pages: 47-50

Consistent Pages: 30-39

Consistent Pages: 40-43

(C) Flood emergency preparedness and response planning should be encouraged.

How has the Town Plan addressed this goal: Chapter 7: Flood and Climate Resilience addresses Goal 14 (A) (B) and (C).

If the goal is not relevant or attainable, how does the plan address why:

STANDARD OF REVIEW

24 V.S.A. § 4302(f)

(1) As used in this chapter, "consistent with the goals" requires substantial progress toward attainment of the goals established in this section, unless the planning body determines that a particular goal is not relevant or attainable. If such a determination is made, the planning body shall identify the goal in the plan and describe the situation, explain why the goal is not relevant or attainable, and indicate what measures should be taken to mitigate any adverse effects of not making substantial progress toward that goal. The determination of relevance or attainability shall be subject to review as part of a consistency determination under this chapter.

(2) As used in this chapter, for one plan to be "compatible with" another, the plan in question, as implemented, will not significantly reduce the desired effect of the implementation of the other plan. If a plan, as implemented, will significantly reduce the desired effect of the other plan, the plan may be considered compatible if it includes the following:

(A) a statement that identifies the ways that it will significantly reduce the desired effect of the other plan;

(B) an explanation of why any incompatible portion of the plan in question is essential to the desired effect of the plan as a whole;

(C) an explanation of why, with respect to any incompatible portion of the plan in question, there is no reasonable alternative way to achieve the desired effect of the plan, and

(D) an explanation of how any incompatible portion of the plan in question has been structured to mitigate its detrimental effects on the implementation of the other plan.

24 V.S.A. § 4350. Review and consultation regarding municipal planning effort

(a) A regional planning commission shall consult with its municipalities with respect to the municipalities' planning efforts, ascertaining the municipalities' needs as individual municipalities and as neighbors in a region, and identifying the assistance that ought to be provided by the regional planning commission. As a part of this consultation, the regional planning commission, after public notice, shall review the planning process of its member municipalities at least twice during an eight-year period, or more frequently on request of the municipality, and shall so confirm when a municipality:

(1) is engaged in a continuing planning process that, within a reasonable time, will result in a plan which is consistent with the goals contained in section 4302 of this title; and

(2) is maintaining its efforts to provide local funds for municipal and regional planning purposes.

(b)(1) As part of the consultation process, the commission shall consider whether a municipality has adopted a plan. In order to obtain or retain confirmation of the planning process after January 1, 1996, a municipality must have an approved plan. A regional planning commission shall review and approve plans of its member municipalities, when approval is requested and warranted. Each review shall include a public hearing which is noticed at least 15 days in advance by posting in the office of the municipal clerk and at least one public place within the municipality and by publication in a newspaper or newspapers of general publication in the region affected. The commission shall approve a plan if it finds that the plan:

- (A) is consistent with the goals established in section 4302 of this title;
- (B) is compatible with its regional plan;
- (C) is compatible with approved plans of other municipalities in the region; and
- (D) contains all the elements included in subdivisions 4382(a)(1)-(10) of this title.

The following are procedures for Regional Planning Commission review of town plans. The first procedure pertains to review of town plan re-adoptions and town plan amendments. The second is a procedure for review of town plan amendments.

Town Plan Review & Approval Process

- 1. The regional planning commission (RPC) receives a request for town plan approval.
- 2. If the staff review reveals a flaw that would preclude RPC approval, the town will be notified. It is the town's option as to whether they want a final decision on the plan or if the plan should be withdrawn from the approval process.
- 3. Staff comments, including draft findings and recommendations, will be provided to the Municipal Plan Review Committee.
- 4. The RPC's public hearing will be held before the RPC makes its final decision on the plan.
- 5. In all cases the RPC will take final action on the plan approval request within 60 days of its receipt.

Town Plan Amendment Review Process

- 1. The regional planning commission (RPC) receives a request to review an amendment to the town plan.
- 2. Staff comments, including draft findings and recommendations, will be provided to the Municipal Plan Review Committee.
- 3. The town will be notified whether or not the amendment may be approved within the context of the current regional approval of the town plan, or if the amendment constitutes a material change to the plan that is beyond the scope of the current regional approval.
- 4. If the amendment constitutes a change to the plan that is beyond the scope of the current regional approval, the town will be given the option of submitting the amended plan for regional approval.

Municipal Plan Review Committee

The Chair of NRPC will appoint a five-member Municipal Plan Review Committee following the annual meeting each year. The Municipal Plan Review Committee will be responsible for reviewing all plans submitted for approval during that year. Upon receipt of a plan or amendment submitted by a municipal legislative body for approval, the Executive Director or his/her designee will notify the Committee members. Board members representing the municipality whose plan or amendment is under review must temporarily recuse themselves as a member of the Committee. They may, however, act on behalf of the municipality during the review process, and provide testimony at the public hearing.

The Committee, at its first meeting in each fiscal year, will elect a Chair to run meetings, the public hearing(s), and to present the Panel's recommendations to the Board and a Vice-Chair to assume the duties of the Chair as needed.

It is the responsibility of the Committee to consider staff recommendations and any comments from the municipality, neighboring municipalities, and other interested parties; and to make recommendations to the Board of Commissioners in the form of written findings and conclusions.

NRPC staff shall organize and warn the required public hearing. Committee members shall attend the public hearing or review the record of the hearing. The Committee will prepare written findings and recommendations. The Committee's findings and recommendations will be presented to the Board of Commissioners for action.

Staff Responsibilities

After submission of a request for regional approval by the local legislative body, one or more staff members, appointed by the Executive Director, will conduct a review of a proposed plan or plan amendment. Staff will review the plan using the attached checklists. Under direction of the Committee, staff will complete all required public notifications, prepare written findings and otherwise assist the Committee.